Chapter 7

PARKS AND RECREATION

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# CHAPTER 7 PARKS AND RECREATION

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1.0. VISION
San Luis Obispo’s recreation activities, facilities, parks and open spaces are strongly influenced by city residents. The community speaks and the Council and staff listen. San Luis Obispo is renowned for its unique features, including environment, archaeology, history, neighborhoods, and style of citizen-driven government. Our recreation programs and facilities clearly display the direction received as a result of on-going public participation. The City’s vision is to continue enhancing our network of trails, located in both open space and developed areas, and to provide pedestrian and bicycle trail links between parks, recreation facilities, recreation activities and open space.

While recreation needs and requests for activities continue to evolve as the population changes, the community has clearly voiced a preference for active recreational pursuits. These pursuits include multi-use paths, hiking trails, playgrounds, and swimming as outdoor activities and indoor needs for fitness and exercise. There is also a collective interest in more indoor, passive pursuits, such as lectures, fine arts, and social opportunities for our senior population. In keeping with a widespread trend throughout the United States, San Luis Obispo is experiencing the growth of a new entry population of “senior citizens” called the “Baby Boomer” generation. This group will be characterized by seeking more of the active pursuits they enjoyed in their teen and young adult years. It is envisioned this population will significantly increase in number, as those born between 1945-1964 turn the magic age of fifty. This emerging population is expected to result in two distinct groups of “Senior Citizens” – each with very different recreational and leisure time needs. There is a universal trend developing which reflects these needs: the increased need for “50 and over” sports leagues, classes, and activities, and the continuing need to provide recreational opportunities for older seniors, ages 70 and above. Balancing the needs of these two dynamic senior populations will be a key focus of the Parks and Recreation Department’s services and facilities.

While it is necessary to continue to fund unmet recreational needs, it is equally important to maintain a balance between continued renovation and improvement of existing parks, facilities, recreational activities and open space, and the development of new facilities and programs. Traditionally, City recreation programs have tried to balance unmet needs with on-going community recreational needs. Moreover, it is the City’s guiding philosophy that all city residents, regardless of interest, ability, and needs shall have the opportunity to help shape and participate in City recreation programs.

City officials, staff and volunteers who will implement the Parks and Recreation Element and Master Plan are responsible for ensuring city programs and facilities are current and meaningful by regularly seeking input and evaluation from those who use these services. They must also ensure that new or expanded recreation programs and facilities are implemented because they represent a need expressed by a cross-section of the community and not just by a small, special-interest group.

1.1. Executive Summary
The purpose of the Parks and Recreation Element and Master Plan is to evaluate current and future parks and recreation needs, identify city recreation goals, policies and programs, and to establish short- and long-range implementation and funding mechanisms to ensure our facilities and programs keep pace with our changing community.

The Vision Statement and Chapters 1 through 4 constitute the Parks and Recreation Element of the General Plan. The Master Plan, Chapters 5 and 6, provides technical and procedural details to implement the Parks and Recreation Element. Chapter 7 summarizes technical background information on City recreation facilities. The findings identified in the Parks and Recreation Element and Master Plan update are derived from citizen comments and participation. The use of public hearings, surveys, and comments received by City commissions all contributed to the goals, policies, and programs of this element.
Recreational policies, programs and priorities must be reviewed in a broad community context, considering both needs and opportunities, and must be consistent with other General Plan elements. City decision-makers will use these policy and program guides to review land use, circulation, fiscal and other important matters that shape the City's character.

Major topics addressed in this document include:

- Updated goals, policies and programs
- Facility needs
- Activity needs
- Implementation strategies

Despite increasing demands for recreation services, the ability of local government to meet those demands is increasingly constrained by funding limitations. In 2001, the City's recreation infrastructure is operating at peak capacity. There are also outside impacts on our parks, recreation facilities and activities from the college and university community and growing areas adjacent to the city. Consequently, San Luis Obispo's parks and recreation services have, in recent years, had to do more with increasingly limited resources. As demand for recreation facilities and activities grows and changes, the City intends to focus its efforts in the following critical areas:

- Continued development of athletic fields and support facilities;
- Providing parks in underserved neighborhoods;
- Providing a multi-use community center and therapy pool;
- Expanding paths and trails for recreational use and to link recreation facilities;
- Meeting the special needs of disabled persons, at-risk youth, and senior citizens.

The City intends to meet growing recreational needs through more efficient delivery of services, user fees which more closely reflect the cost of providing the services, community support through donations of time and materials, and special grant programs. The City also intends to continue and to expand participation in joint use programs with the San Luis Coastal Unified School District and other agencies, enabling shared use of public and private parks and facilities.

1.2. Updating the Parks and Recreation Element and Master Plan

This document will be updated by January 2006. Citizens may propose changes to the Parks and Recreation Element at any time. Such changes are considered General Plan amendments and can be adopted by the City Council after holding public hearings. For more information on parks and recreation in San Luis Obispo, contact the Parks and Recreation Department, 1341 Nipomo Street, San Luis Obispo, CA 93401-3964, or phone (805) 781-7300.
2. INTRODUCTION AND GOALS

2.0. Introduction
State law requires each city and county to adopt a general plan to guide the physical development of the community, and to guide the conservation and use of certain resources. General plans are required by state law to include at least seven elements: land use, circulation, housing, conservation, open space, noise, and safety. In addition, state law allows cities and counties to adopt optional elements to guide the community’s physical development. The Parks and Recreation Element is one of several optional elements of the City's General Plan.

The Parks and Recreation Element and Master Plan sets forth a plan for a balanced park and recreation system. It has been prepared to help plan, develop, and maintain community parks, sports and other recreation facilities, and recreation activities. The Vision Statement, Introduction and Chapters 1-4 contain parks and recreation goals, policies, programs, and comprise the General Plan Parks and Recreation Element. Chapters 5 and 6 provide implementation details and identify the most critical recreational needs. They also contain funding recommendations.

Other General Plan elements and plans that may affect the City's parks and recreation system include the Conservation and Open Space, Circulation Elements and the Bicycle Transportation Plan.

2.1. Public Participation
A key component in the update of the Parks and Recreation Element and Master Plan has been citizen input. Prior to the preparation of the final phase of the Master Plan, San Luis Obispo citizens had a variety of opportunities to comment including public hearings and an opinion survey.

As part of the needs assessment for a community center and therapy pool, three public meetings were held to determine unmet recreational needs. While these meetings focused on the community center, other unmet community needs were considered. Over 200 people attended these meetings, representing a variety of users, organizations, and neighborhoods.

In addition, over 500 community members were interviewed at random to gain a citywide perspective on unmet needs. The results of the information gathering are available from the Parks and Recreation Department in a separate document entitled “the Community Center/Therapy Pool Needs Assessment Study.”

2.2. Acquisition and Development
High quality parks, recreation activities, open space, and recreational trail systems that relate to existing demand and changing community needs are essential for a well-balanced and healthy community. The Parks and Recreation Element and Master Plan focus on issues, policies and programs unique to the Parks and Recreation Department. Figure1 shows the location of City parks, joint use sites, other recreation facilities and open spaces. Chapter II describes specific recreation facilities and their individual amenities referred to in Figure 1.
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Parks and recreation needs must be considered in the context of all recreation services available throughout the community. The City of San Luis Obispo is served by:

- City parks, recreation centers, and special facilities
- Joint use sites of the City and San Luis Coastal Unified School District (S.L.C.U.S.D.) and other agencies
- Non-joint-use school sites (Churches, private, and commercial recreation facilities)
- Other governmental sites (County, State, and Federal)

Acquisition and development priorities are derived from citizens preferences expressed at public hearings and through surveys. This data is used to help set priorities for acquisition of new parkland, renovation of existing areas, renovation of existing facilities and construction of new parks and facilities. Whenever possible, land will be acquired through donation or dedication by a private individual, family, development, or corporation.

The priority of land acquisition will be:

1. areas in developed areas of the community lacking parks,
2. areas scheduled for developments and not yet built out, and
3. land within identified City expansion areas.

Recreation development will focus on renovation of existing facilities, completion of parks in built-out developments lacking parks, and implementation of the approved Parks and Recreation Master Plan. Facility development will include constructing a community center, additional sports fields, neighborhood parks, recreational trails, and improvements to ensure that all parks are safe and accessible.

2.3. Overall Parks and Recreation Goals And Policies

The City's parks and recreation goals, policies and programs will guide the development of parks, sport fields, and other recreation facilities and activities well into the future. It is important to understand how these statements define and implement the Community's recreational needs. Here is how the three levels of statements differ, with goals at the top and being the most general statements, working down to programs, the most specific statements of intent:

2.4. Definition of Goals, Policies, and Programs

Goals. Goals are desirable conditions or ends that the City will attempt to reach over the long term. They are general expressions of community values and intent, and therefore, not precisely measurable or action-oriented. Although it may not be possible to attain all goals during this element's planning period, they will guide City actions during this period.

Policies. Policies are clear statements of intent that guide decision-making. They show a clear commitment by the City, and become the basis for specific projects and programs. Most policies have a time frame that fits within this element's planning period. Policies are directives to those involved in the review of projects to do or not do certain things. Policies often include the use of "shall" or "will" when providing directives for future actions.
Programs. Programs are actions the City intends to carry out, or which the City is cooperating with other agencies to carry out. Programs translate goals and policies into specific projects and actions.

2.5. Statement of Overall Department Goals
The City's Parks and Recreation facilities and programs will enable all citizens to participate in fun, healthful, or enriching activities which enhance the quality of life in the community.

Recreation services shall enhance the quality of life in San Luis Obispo and meet the changing needs of residents.

2.6. Statement of Overall Department Policies
1. Recreation services will be operated in a manner that is environmentally sensitive and that conserves natural resources.
2. Recreation facilities shall be developed and operated, and services delivered in the most efficient and economical methods possible.
3. Recreation facilities and activities shall be accessible to all individuals, regardless of race, religion, age, gender, disabilities, and income level.
4. Recreation services shall be designed and administered to avoid duplicating commercial, private, and university recreation services.
5. Recreation policies and programs shall reinforce the objectives and programs in the Conservation and Open Space Element, Land Use Element, Circulation Element, Bicycle Transportation Plan, and Pedestrian Transportation Plan.
6. New development should contribute to the development of park facilities in proportion to the demand resulting from increased population.
7. Parks and Recreation staff should provide volunteer opportunities for residents, particularly teens and young adults.
8. Parks and Recreation facilities and activities should be developed, whenever possible, as collaborative efforts with school districts, colleges, private entities, and non-profit organizations.
9. Open space shall be managed in such a manner as to allow for habitat conservation uses, for appropriate public uses and to maintain and enhance its environmental quality.
10. Trails shall be designed as recreational amenities and shall link to appropriate parks and open spaces.
11. Recreation services shall consider the use of technology to provide enhanced service delivery and program offerings.
3. PARKS AND RECREATION FACILITIES

3.0. Existing Facilities
City recreation facilities consist of mini-parks, neighborhood parks, community parks, joint use sites (such as school playgrounds), non-joint use sites, recreation centers and special facilities, including: Jack House, Swim Center, Senior Center, Recreation Center, Golf Course, historic adobes, and community gardens. Locations of these facilities are shown in Figure 1.

Most parks have been renovated in the last five years with an emphasis on more visually appealing and safe playgrounds. A plan for the ongoing upgrade of these facilities has been approved. Vista Lago Park, for example, was upgraded in 2000. Renovation of Islay and Emerson Parks has also been completed. Purchase of land to accommodate athletic fields was accomplished in 2000 and design work began on the Damon-Garcia Sports Complex. In cooperation with the school district, six youth-sized gymnasiums have been constructed. Work has also begun on the implementation on the master plans for Sinsheimer and Laguna Lake Parks Specialty facilities, such as the Santa Rosa skate park, have been constructed.

Management of city-acquired and publicly accessible open space has become a function of the Parks and Recreation Department. As of December 2000, City open space included 1,669 acres located both within and outside city limits.

3.1. City Parks

3.2. Mini-Parks
Residents of the immediate area or those frequenting the area design these parks for passive use. Basic elements are comprised of passive amenities.

1. Buena Vista Park (100 Block of Buena Vista): Circular grass area measuring .44 acre.
2. Ellsford Park (San Luis Drive near California): 2 creek side grass areas, totaling 1 acre, separated by a stand of trees.
4. Osos/Triangle Park (Santa Barbara Street at Osos): Flat grass area of .32 acre with 1 picnic site.
5. Las Praderas Park (Las Praderas and Mariposa Drives): .44 acre partially developed creek side lot.
6. Priolo-Martin Park (Vista del Collados and Vista del Arroyo): .5 acre grass area developed with benches and small pathway adjacent to Laguna Lake.

MINI-PARK TOTAL ACREAGE 3.20 ACRES
3.3. Neighborhood Parks

Defined as an area which is convenient and accessible for active and passive recreation to residents within a prescribed service area. Basic elements should include turf playfield, playground equipment, landscaped picnic/seating area. Other elements may include hard-surfaced courts, restrooms, group barbecue, incorporation of natural or cultural features, and on-site parking. May also be developed with other public entities.

1. Vista Lago Park (Laguna Lane/Vista Lago): 3 picnic tables, benches and children's play equipment located on this .5 acre neighborhood lot.

2. Anholm Park (870 Mission St.): Small neighborhood lot measuring .13 acre featuring play equipment, benches and picnic area.

3. C.L. Smith Joint Use Site (1375 Balboa): Adjacent to C.L. Smith Elementary School, offering 4.8 acres including baseball and softball diamonds, soccer and athletic fields, children's play area and outdoor basketball courts.

4. Emerson Park (Pacific St./Nipomo St.): 3 acres with softball, soccer and athletic fields, outdoor basketball courts, community garden, and a children's play area.

5. French Park (Morning Glory/Fuller): Park features include hard surface basketball court, sand volleyball court, 2 horseshoe courts, softball field, tennis court, individual and group barbecue areas, benches, restrooms, lighted walkways and children's play equipment located on 10 acres.

6. Johnson Park (1020 Southwood Dr.): Bordered on 1 side by a creek; park amenities in this 4.5 acre grass area consist of restrooms, basketball court, children's play area and group barbecue area.

7. Laguna Hills Park (Diablo Dr./Mirada Dr.): Features included on 3.5 acres of grass include 2 sets of children's play equipment, picnic area with 3 tables and paths.

8. Mitchell Park (Santa Rosa/Buchon St.): 3 acres of grassy area diagonally crossed with concrete paths, including an area with children's play equipment, picnic tables, restrooms and one horseshoe pit, and barbecue area.

9. Throop Park (Cuesta Dr./Cerro Romauldo Ave): Adjacent to Teach Elementary school, this 3 acre joint use site includes picnic tables, children's play equipment, youth baseball field with bleachers, concession stand and restrooms.

10. Islay Hill Park (Tank Farm Rd./Orcutt Rd): 5 acre park with softball field, basketball court, picnic area, children's play area, and restrooms.

NEIGHBORHOOD PARK TOTAL ACREAGE 32.93 ACRES

3.4. Community Parks

Usually identified by unique features, community parks may be constructed for very specialized usages and include a wide range of facilities which would attract users from throughout the City not included in smaller types of parks.

1. Jack House Gardens (536 Marsh St.): Garden setting contained on .75 acre which includes gazebo, bandstand, patio, restrooms, group barbecue and picnic areas.

2. Meadow Park (Meadow at South St.): The park and linear park total 14 acres, with individual picnic/barbecue sites, 2 horseshoe pits, outdoor volleyball and basketball courts, restrooms, soccer/athletic fields, children's play equipment, trails, an 18-station fitness course, and softball field.
3. Mission Plaza (Chorro at Monterey St.): 4 downtown, creek side acres with restrooms, amphitheater, Murray Adobe, cultural amenities and creek walk.

4. Santa Rosa Park (Santa Rosa at Oak St): 11 acre park offering 10 lighted horseshoe pits, 1 lighted softball field with bleachers and score shed, 1 youth baseball field, lighted multi-use hard surface area for activities including basketball, a multi-use athletic grass area, 2 group barbecue areas, picnic areas, 3 children's playground areas and restrooms.

5. Sinsheimer Sports Complex (900 Laurel Lane): Regulation baseball stadium and lighted softball field begin the list on this 23.5 acre facility. Additional amenities include 1 horseshoe pit, group barbecue, picnic areas, children's playground area, tennis courts, trails, restrooms and sand volleyball court.

6. Laguna Lake Park (500 Madonna Road) 40 park acres and a 180 acre lake that serves as migratory stop and home to a variety of waterfowl. The park features 3 picnic areas with tables and individual barbecues, covered pavilion area, group picnic/barbecue area, children's play equipment, restrooms, sand volleyball court, par course fitness trails and a commemorative grove of trees. The lake provides for fishing, sail boarding, row boating, power boating under 1 horsepower, and bird watching.

3.5. Other Community Parks within the City Limits
Cuesta County Park (Loomis Street): Operated and maintained by the County, Cuesta Park amenities include a large group barbecue area, smaller barbecue use pits, playground, small softball baseball field, volleyball court, restrooms, and creek access.

3.6. Facilities Under Development
Damon-Garcia Sports Fields (Broad Street near Industrial Way): 20 acre site under development that will contain 4 multi-use sports fields and support facilities.

TOTAL PARK ACREAGE 121.95 ACRES

3.7. Recreation Centers and Special Features
1. Laguna Lake Golf Course (11175 Los Osos Valley Rd.): 9-hole, 27 acre executive length golf course with additional features including small practice putting green and driving range, barbecue pit and picnic area and restrooms.

2. SLO Swim Center (900 Laurel Lane): Square feet totaling 43,720 include a 50 meter X 25 yard pool, separate tot pool, restrooms, locker rooms, and 1 multi-purpose room.

3. Jack House (536 Marsh St.): Contained on a downtown lot is the multi-use building, main house, washhouse, shop and carriage house totaling 4,300 square feet.

4. Ludwick Recreation Center (864 Santa Rosa St.): 14,000 square foot building, including a game room, weight room, pottery and lapidary studio, 3 meeting rooms, gymnasium, preschool facility, shower facilities, and restrooms.
5. **Senior Citizen Center (1445 Santa Rosa St.)**: 1 multi-use room, 1 meeting room and small specialty meeting rooms plus restrooms and a kitchen are included in the 5,800 square foot building.

6. **Meadow Park Center (2333 Meadow St.)**: 3,400 square feet of multi-use facility and restrooms.

3.8. **Other Special Recreation Areas not indicated on Figure 1:**

- Laurel Lane Community Gardens (Laurel Lane, next to Fire Station #3)
- Broad Street Community Gardens (North Broad Street near Highway 101 southbound exit)
- Rodriguez Adobe (1341 Purple Sage Drive)
- Rosa Butron de Canet de Simmler Adobe (466 Dana Street)
- Loma de la Nopalera Adobe (1590 Lizzie Street)
- Parkways and medians such as those on Los Osos Valley Road, Broad Street, Tank Farm Road, Murray Street, Madonna Road, California Boulevard, Grand Avenue, and Santa Rosa Street.

**TOTAL RECREATION FACILITIES SQUARE FOOTAGE** 71,220 SQ.FT.

**TOTAL SPECIAL FEATURE ACREAGE** 27 ACRES

3.9. **Open Space And Recreational Trails**

The City’s open spaces are undeveloped lands, which allow for nature study opportunities, passive recreation activities and habitat conservation. Recreational trails are typically Class 1 bicycle paths that provide opportunities for runners and walkers as well as non-motorized transportation modes.

1. **Laguna Lake Natural Reserve (500 Madonna Road)**: 360 acres of open space and lake adjacent to Laguna Lake Park.

2. **Bishop Peak Natural Reserve (access from Highland Drive and Patricia Street)**: Developed trails and climbing areas with access to Bishop Peak totaling 360 acres.

3. **Cerro San Luis Natural Reserve (Fernandez Road)**: 121 acres includes Maino Open Space, Lemon Grove trail follows the northeast side of Cerro San Luis.

4. **South Hills Open Space (access at Woodbridge Drive and Bluerock Drive)**: Nearly 60 acres includes ridge line hiking trail linking Stoneridge Park to Woodbridge Drive.

5. **Let it Be Nature Preserve (Los Osos Valley Road)**: 8 acres adjacent to Laguna Lake Natural Reserve, no public access.

6. **San Luis Creek Open Space (Mission Plaza to Bianchi Lane)**: 16 acres traversing San Luis Creek with viewpoints at Mission Plaza, Matthews Creek restoration and Bianchi Lane.

7. **Islay Hill/Islay Creek Open Space (Spanish Oaks Drive)**: 65 acres with trail access to Islay Hill and meeting at Islay Hill Park.

8. **Terrace Hill Open Space (Bishop Street)**: Access to 22 acres atop Terrace Hill with 360 degree views of San Luis Obispo.

9. **Matthews Open Space**: 1 acre parcel along San Luis Creek, between Marsh and Higuera.

10. **Stenner Springs Open Space (end of Stenner Canyon Road)**: 49 acres with limited hiking trails.
11. Reservoir Canyon Natural Reserve (end of Reservoir Canyon Road): Creek side and hillside open space encompassing 487 acres through Reservoir Canyon with developed trail.

12. Filipponi Open Space (South Higuera Street near Highway 101 exit): 75 acres, maintained as a working farm, no public access.

13. Railroad Recreation Trail: 1.2 miles established as a Class I bicycle path with .7 miles completed from Orcutt Road to Bushnell Street and a .5 mile portion completed in the Edna-Islay tract. Phase II, extending from Bushnell Street to the Jennifer Street Pedestrian/Bicycle Bridge, is scheduled for Fall 2001 completion.

14. Irish Hills Natural Reserve (Los Osos Valley Road and Madonna Road, Prefumo Canyon Road): Two parcels of hillside open space, totaling 542 acres.

Not shown:

**Lopez Canyon/Little Falls Open Space** (Lopez Canyon Road north of Lopez Lake) 320 acres with paths to Little Falls and serves as a link to US Forest Service wilderness area.

### 3.10. Miscellaneous Open Space parcels

Several parcels totaling 17 acres including creek dedications and easements.

- Total Open Space Acreage: 2,502 Acres
- Total Class I Recreational Trail Mileage: 1.2 Miles
- Total Park Acreage: 162.58 Acres
- Total Recreation Facilities Square Footage: 71,220 Sq.Ft.

### 3.11. Joint Use Facilities

Joint use facilities are typically sports fields and gymnasiums on San Luis Coastal Unified School District property that are available for City parks and recreation programs.

1. Laguna Middle School (11050 Los Osos Valley Rd.): 8.7 acres adjacent to Laguna Middle School. This joint use site has a regulation baseball field, youth baseball and softball fields, soccer/athletic field, tennis courts and outdoor volleyball and basketball courts.

2. Teach Elementary School (375 Ferrini St.): Gymnasium

3. C.L. Smith Elementary School (1375 Balboa St.): Gymnasium

4. Sinsheimer Elementary School (2755 Augusta St.): Gymnasium, youth baseball/softball field, turf area.

5. Hawthorne Elementary School (2125 Story St.): Gymnasium, youth baseball/softball field, large turf area

6. Bishop Peak Elementary School (451 Jaycee Dr.): Gymnasium, large turf area

7. Pacheco Elementary School (165 Grand Ave.): Regulation baseball field (Silveria Field)

8. Los Ranchos Elementary School (5785 Los Ranchos Rd.): Gymnasium
3.12. **Unmet Needs**

The major unmet needs for parks and recreation facilities are:

1. Athletic fields
2. Multi-use community center and therapy pool
3. Mini-parks - Purple Sage Lane, Eto Street
4. Multi-use trails for recreational use and connect to facilities
5. Lighted tennis courts
6. Neighborhood parks: In Broad Street area near Highway 101 and Foothill Blvd.
7. Upgrading and replacement of playground equipment
8. Specialty facilities such as disc golf, dog parks, BMX parks
9. Mini-parks in underserved areas where neighborhood parks do not adequately meet needs – Marsh & Santa Rosa Streets, Terrace Hill, Royal Way
10. Bocce ball facility

**Policies and Programs**

3.13. **The Park System**

**Policy 3.13.1.** The City shall develop and maintain a park system at the rate of 10 acres of parkland per 1,000 residents. Five acres shall be dedicated as a neighborhood park. The remaining five acres required under the 10 acres per 1000 residents in the residential annexation policy may be located anywhere within the City’s park system as deemed appropriate.

**Policy 3.13.2.** Parks shall be maintained in such a manner that priority will be given to the preservation of the natural beauty and safe use of the land within the system.

**Policy 3.13.3.** Parks shall be designed to meet a variety of needs depending on park size, location, natural features and user demands.

**Policy 3.13.4.** The Park and Recreation Element and Master Plan shall support the downtown plan concept by encouraging the development of the identified recreation areas found in the Conceptual Physical Plan for the City’s Center.

**Policy 3.13.5.** Park amenities (such as athletic fields, play equipment, skateboarding area, amphitheaters) will be developed, based on funding availability and community demand.

**Policy 3.13.6.** Lease or sale of City-owned parkland is discouraged unless such an action meets a demonstrated need which cannot otherwise be met.

**Policy 3.13.7.** Provisions must be made to replace any parkland sold with an equal amount of land at another location.

**Policy 3.13.8.** Park site acquisition should enhance the City’s recreational trails, pedestrian transportation, and open spaces in keeping with adopted policies.

**Policy 3.13.9.** Parkways shall serve as visual linkages between park and recreation facilities, to be developed, landscaped and maintained in a manner that enhances the aesthetic quality of the City.

**Policy 3.13.10.** The historic Jack House shall be maintained, operated, and preserved in accordance with the Grant Deed accepted by the City in 1975.

Policy 3.14.1. There will be sufficient athletic fields within the City to accommodate practice and competition demands for organized and informal activity.

Policy 3.14.2. Program 1 In partnership with the San Luis Coastal Unified School District (S.L.C.U.S.D.) and other joint use partners, the City will help provide funding for renovation of existing athletic fields to ensure they are in playable condition.

Policy 3.14.3. The demand for additional athletic fields will be met first by developing facilities on land owned by, or dedicated to the City; and second, by developing facilities on land to be acquired by the City, or on privately-owned land.

Policy 3.14.4. New significant residential developments and annexations, shall provide sufficient athletic fields to meet the demands of the youth who will reside in the development.

Policy 3.14.5. Program 1 As space becomes available, additional fields will be added in the vicinity of the Damon-Garcia Sports Complex.

3.15. Neighborhood Parks

Policy 3.15.1. San Luis Obispo residents shall have access to a neighborhood park within .5 to 1.0 mile walking distance of their residence.

Policy 3.15.2. The designs of neighborhood parks shall be consistent with the needs and preferences determined from a consensus of neighborhood residents.

Policy 3.15.3. All residential annexation areas shall provide developed neighborhood parks at the rate of 5 acres per 1000 residents.

Policy 3.15.4. In neighborhoods where existing parks do not adequately serve residents, mini-parks may be considered.

3.16. Community Center

Policy 3.16.1. A multi-use community center shall be provided to meet the indoor recreational needs of all segments of the community. A therapy pool may be considered as a part of a community center but may be constructed separately at a more appropriate location.

Policy 3.16.2. The City shall acquire property and construct a community center when funding becomes available.

Policy 3.16.3. Existing indoor recreation facilities shall be updated and improved to meet current and future recreational needs.

Policy 3.16.4. While major facilities shall be designed to meet multi-generational needs, there shall also be space available to address the unique needs of the senior population.
3.17. Laguna Lake Nature Park

Policy 3.17.1. Laguna Lake shall be maintained in an environmentally sound and self-sustaining condition.

*Program 1* The revised Laguna Lake Park Master Plan shall be implemented.

3.18. Sinsheimer Park

Policy 3.18.1. If the San Luis Coastal School District relocates its bus maintenance operations adjacent to Sinsheimer Park, the Master Plan shall be revised to reflect the additional available space. An effort will be made to buffer the surrounding neighborhoods by relocating active facilities, such as the tennis courts, to the new portion of the park.

*Program 1* The Sinsheimer Park Master Plan shall be implemented.

*Program 2* A therapy pool should be constructed at the SLO Swim Center.

3.19. Playgrounds and Special Recreation Areas

Policy 3.19.1. As space and funding are available and as public need is indicated, special recreation areas shall be constructed.

*Program 1* The Playground Equipment Replacement Program shall continue to be implemented.

Policy 3.19.2. Needed special facilities are identified as off-leash dog area, disc golf, lighted tennis courts, bicycle motocross, bocce ball, community garden, and sand volleyball courts.

*Program 1* In addition to SLO Swim Center and a therapy pool, aquatic program needs shall be met through joint use of the San Luis Obispo Senior High School swimming pool.

Policy 3.19.3. The City will maintain the historic Rodriguez, Butron, and La Loma Adobes, once restored, and any adjoining park lands in a manner consistent with their restoration. The adobes shall be open and available to the public, depending on the level of restoration.

Policy 3.19.4. The City will make available community gardens in appropriate park locations.

3.20. Open Space Services and Programs

Policy 3.20.1. Open space shall be managed so as to provide appropriate public access and enhances the natural environment, consistent with the Conservation and Open Space Element.

Policy 3.20.2. Public trails shall be provided where appropriate to provide public access to City-owned open space. Use of trails for hiking, mountain biking or equestrian activity shall be determined as posted.

Policy 3.20.3. Use of certain areas of open space may be restricted or prohibited.
Policy 3.20.4. Ranger Services shall be provided in all public creek easements considered as City open space and shall be managed accordingly.

Policy 3.20.5. Upon Parks and Recreation Commission and the Natural Resources Manager’s recommendation, and City Council approval, open space areas may be designated as receiver sites for public and private mitigation projects.

Policy 3.20.6. Open space and parks shall be connected where possible by trails or bike paths.

3.21. Recreation Facilities

Policy 3.21.1. The City will encourage interaction with and the coordinated participation of other public and non-profit recreation service providers in meeting public facilities demands.

Policy 3.21.2. The City will encourage private agencies to support or provide facilities to satisfy unmet demands.

Policy 3.21.3. Where possible, the joint use of facilities between the City and the S.L.C.U.S.D. should be expanded. Joint use may include gymnasiums, stadiums, classrooms, pools, athletic fields, and play equipment.

Policy 3.21.4. The City will avoid providing facilities that unnecessarily duplicate similar amenities available in the private sector.
Chapter 7

4. PARKS AND RECREATION ACTIVITIES

4.0. Activities
City recreation activities are designed to meet the needs of the entire population regardless of race, religion, age, gender, abilities or income. Activities can be identified in several general categories represented by aquatics, sports, special events, youth and teen intervention, senior citizens, facility operation, ranger services and the golf enterprise.

The scope of recreation activities change both seasonally and with public demand, as well as with new up-and-coming trends. Evaluations from participants and the community assist staff in identifying successful activities and determining new offerings. Changing demographics of the community are reflected in increased participation in all types of youth activities.

4.1. Unmet Needs
Based on community surveys, user input, public hearings, and Parks and Recreation Commission evaluation of ongoing activities, the City has determined that recreation services must respond to several unmet needs. At this time, the unmet activity needs include:

- Prevention and intervention programs.
- Teens, particularly high school age.
- Special needs individuals
- Senior citizen

Policies and Programs

4.2. Current Programs

Policy 4.2.1. The City will assign the highest recreation priority to providing services and activities for the residents of San Luis Obispo.

Policy 4.2.2. Non-City residents may participate in activities for an additional fee.

Program 1 Activities will be evaluated regularly to determine demand and need. If participation drops or needs change, programs may be dropped or modified.

Program 2 The City will periodically conduct public evaluations of recreation services to determine their quality and effectiveness. Program outcomes will be identified and measured whenever possible.

Program 3 Recreation opportunities will be publicized on a regular basis. Advances in information technology shall be utilized for this purpose whenever practical and possible.

Program 4 The City will consider the needs of underserved groups in offering recreational programs.

Policy 4.2.3. Recreation activities will encourage “mainstreaming” individuals with special needs.
Policy 4.2.4. The Parks and Recreation Department will actively coordinate with private/non-profit, commercial, educational institutions and service clubs to ensure that recreation services are not duplicated

Program 1 The City will avoid offering recreation classes or activities that unnecessarily duplicate commercial programs.

Policy 4.2.5. City-sponsored activities will promote self-directed, lifelong recreation pursuits.

Policy 4.2.6. Recreation activities will be operated safely, in keeping with the characteristics and demands of the activities.

Policy 4.2.7. The City will recruit and train recreation volunteers where appropriate to type of the activity.

Policy 4.2.8. Recreation activities will be offered that identify and interpret historical resources, and that highlight multi-cultural entities in the community.

Program 1 The City will collaborate with groups or organizations providing high risk or active recreation programs in open space areas, upon the recommendation of the Parks and Recreation Commission and City Council approval.

Policy 4.2.9. The City’s Information Technology Master Plan shall support the Parks and Recreation Element/Master Plan by making program registration and activities more accessible.

4.3. Future Needs

Policy 4.3.1. The Parks and Recreation Department and Police Department shall collaborate in planning and share resources in providing activities that focus on crime prevention and intervention in the community.

Policy 4.3.2. Youth recreation activities will include prevention and intervention components.

Program 1 Youth at-risk will be recruited to participate in recreation activities.

Program 2 The City will collaborate with other agencies to develop activities that will serve as outlets for youth at-risk.

Policy 4.3.3. The Parks and Recreation Department will be responsive to the changing community needs for services.

Program 1 City staff will regularly evaluate services to determine outcomes and benefits.

Program 2 Recreation activities shall take place at facilities and during times to accommodate the schedules of working people.

Program 3 New activities will be prioritized from the results of public hearings, community input, on-going activity evaluations, and participant surveys.

Policy 4.3.4. City-sponsored recreation activities will provide community and individual opportunities to contribute to emotional, physical and social wellness.

Policy 4.3.5. Programs will be designed to meet the needs of seniors pursuing active lifestyles.
Policy 4.3.6. Programs shall meet the needs of the demographically changing community.

Program 1 Publicly accessible open space shall continue to be maintained through the ranger service and linked to other open space areas through recreational trails.
5. **FINANCING**

Policies and Programs

5.0. **Facilities**

Policy 5.0.1. The City shall continue to acquire and develop parkland through the development review and annexation process.

Policy 5.0.2. For annexation areas, at least 10 acres of developed parkland for each 1000 new residents shall be provided by the developer.

Policy 5.0.3. Staff shall pursue all appropriate State and Federal grant programs for project and acquisition funding.

Policy 5.0.4. The City Council shall review park-in-lieu fees periodically to ensure that they stay consistent with land acquisition and development costs.

Policy 5.0.5. Park-in-lieu fees shall be committed to a project within two years from collection and shall have a direct benefit to the area for which they were intended.

Policy 5.0.6. Requests for easements or the placement of privately owned equipment or structures in City parks, such as utility structures and antennas, is subject to the review of the Parks and Recreation Commission and approval by the City Council. Revenues derived from these activities shall be credited to the Parks and Recreation Department.

5.1. **Activities**

Policy 5.1.1. The Parks and Recreation Department shall maintain financial practices that are consistent with the City policy and the Financial Plan.

*Program 1* The Parks and Recreation Department will develop a collaborative fee exchange agreement for services with other agencies (for example: in-kind exchange of services).

Policy 5.1.2. Parks and recreation fees will be adjusted as needed to meet the approved level of cost recovery identified in the current Financial Plan.

Policy 5.1.3. The Parks and Recreation Department shall strive to develop corporate sponsorship, adopt-a-park, or activity support as alternatives to general fund monies.

Policy 5.1.4. The City will offer subsidies to assist low-income individuals and families with recreational activity fees.

Policy 5.1.5. Participants residing outside of the city may be assessed a non-resident fee for participation in City recreation activities.

Policy 5.1.6. When possible without reducing services, activities shall be operated as enterprise activities, with the objective that they be financially self-supporting, or essentially so.
5.2. Concessions

Policy 5.2.1. Upon recommendation of the Parks and Recreation Commission and with approval of the City Council, private concessions may be authorized in City parks.

Policy 5.2.2. Park concessions shall comply with existing park master plans and provide a public service.

Policy 5.2.3. Park concessions shall not significantly alter the ambience or use of the parks where permitted.

Policy 5.2.4. Concessions are limited to those activities that are compatible with the traditional use of the park.
6. IMPLEMENTATION

Introduction
Section 3.12 of the Parks and Recreation Element and Master Plan identifies the areas of greatest need for new recreation facilities. Upcoming capital projects funding requests for recreational facilities will concentrate on these needs. In addition there are many proactive steps that can be taken to address the identified needs.

Programs

6.0. Athletic Fields

Program 6.0.1 Continue to improve existing fields through renovation and providing additional resources for maintenance.

Program 6.0.2 Transitions from multi-use to single use fields, centering different sports at single locations.

Program 6.0.3 Develop joint use agreements with other public agencies, in addition to the current agreement with the San Luis Coastal School District, to maximize the use of existing facilities.

Program 6.0.4 Develop new programs, such as senior athletics, at times other than when existing athletic fields are heavily used.

Program 6.0.5 Insure that athletic fields are provided within new residential developments within the community.

Program 6.0.6 Consider additional fields for needs not addressed by the Damon Garcia Sports Fields.

6.1. Community Center And Therapy Pool

Program 6.1.1 Complete the upgrades and renovation of the Recreation Center to provide an interim community center.

Program 6.1.2 Secure funding for a therapy pool to be located at the SLO Aquatics Center.

Program 6.1.3 Consider revenue enhancement measures on a citywide basis that will fund the construction of a new community center.

6.2. Mini-Parks

Program 6.2.1 Construct mini-parks on Purple Sage Drive [the Rodriguez Adobe] and at the corner of Marsh and Santa Rosa Streets through the City’s normal Capital Improvement process.

Program 6.2.2 Support efforts of neighborhoods lacking adequate park space to develop mini-parks.

6.3. Trails

Program 6.3.1 Acquire property to be preserved as open space on which trails can be constructed and maintained.

Program 6.3.2 Use a variety of techniques to acquire open space, including: purchase, grants, donations, and developer agreements.

Program 6.3.3 Design new parks so that they can be connected by recreational trails.

Program 6.3.4 Connect existing parks and open space areas with trails.
6.4. **Other Unmet Needs**
These may include: lighted tennis courts, neighborhood parks, upgraded playground equipment, dog parks, BMX park, other mini-parks, and specialty facilities such as bocce ball court.

*Program 6.4.1* Schedule “unmet needs” projects for construction through the normal capital improvement proceeds, as funding exists.

*Program 6.4.2* Look for alternate methods to construct some of these projects, such as community and volunteer participation.

6.5. **Master Plans**

*Program 6.5.1* Complete the implementation of existing master plans, such as those for Sinsheimer and Laguna Lake Parks.
Parks and Recreation

APPENDICES

APPENDIX A  Park Acquisition and Implementation Priorities, 0-4 Years
APPENDIX B  Park Acquisition and Implementation Priority, 5-10 Years
APPENDIX C  Land Acquisition and Improvement in Annexation Areas
APPENDIX D  City Council Resolution
APPENDIX E  Technical Background Reports
Please see the next page.
APPENDIX A

Park Acquisition and Implementation Priorities, 0-4 Years

Capital Improvement priorities and cost estimates for recreation projects are based on the availability of funds and current funding levels.

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<tr>
<th>Park Acquisition and Implementation Plan</th>
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## APPENDIX B

### Park Acquisition and Implementation Priority, 5-10 Years

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APPENDIX C

Park Land Acquisition and Improvement in Annexation Areas

A. OVERVIEW

The purpose of these guidelines is to provide a framework for achieving General Plan park system goals in annexation areas. While these guidelines are not intended to be “hard and fast rules,” they are intended to provide sufficient direction to help ensure that:

1. We clearly communicate our goals – and method for achieving them – to those proposing residential annexations in order to avoid any misunderstandings about development requirements and related costs.

2. We achieve these goals in the most effective manner possible.

B. GENERAL PLAN POLICIES

The General Plan sets forth two key policies regarding the City’s park system standards, and new development’s responsibility to pay for the cost of the park land necessary to serve it:

3. The City shall develop and maintain a park system at the rate of 10 acres of park land per 1,000 residents (PR 6.1.1).

4. The costs of public facilities and services needed for new development shall be borne by the new development, unless the community chooses to help pay the costs for a certain development to obtain community-wide benefits (LU 1.14).

C. IMPLEMENTATION GUIDELINES

In accordance with General Plan policies, the City will use the following guidelines in acquiring and improving park land whenever State law allows us to do so. This is most likely to occur in the case of annexations. However, these guidelines are also applicable whenever discretionary approvals of the City are requested, such as zone changes, general plan amendments or development agreements.

5. Park land acquisition and improvement goal. The City will achieve a ratio of 10 acres of park per 1,000 residents projected to reside in the annexation area. This includes land and improvements.

   a. Privately owned and maintained landscaped areas such as interior parkways and community greens may be considered as contributing to this goal. This will be determined on a case-by-case basis depending on the purpose and nature of such areas, and the level of public access to them.

   b. School sites may also be considered as contributing towards this goal. This will be determined on a case-by-case basis depending on the location of the proposed school site to planned park sites, and the likelihood that the school site will be used as a “joint use” facility.

   c. Open space will not typically be counted as park land in meeting the 10 acres per 1,000 residents standard. The City’s General Plan is clear in its distinctions between open space and parks, and the purpose of these guidelines is to help implement the General Plan’s park system goals, not open space goals.

6. Property owner dedication and developer improvement requirement. Through an annexation agreement, the City will generally require the dedication and full improvement of required park land by the property owner and/or developer (applicant) as a condition of the annexation. This means that the City will typically not take the lead role in acquiring and improving parks in annexation areas; this is the applicant’s responsibility similar to the construction of other on-site, project-related infrastructure.
improvements such as streets, sidewalks, storm drainage collection, water distribution lines and sewer collection lines.

7. Acquisition and improvement phasing. The phasing of when dedication and improvements are required by the applicant will be set forth in the annexation agreement, specific plan or development plan. While this will be determined on a case-by-case basis, land dedication and improvements should generally be phased as follows:

   a. Land should be dedicated upon annexation.

   b. Phase 1 improvements (as defined in the annexation agreement, specific plan or development plan) should be completed before the first certificate of occupancy is issued; other improvement phases and standards may be established in the annexation agreement, specific plan or development plan.

   c. All improvements should be completed by the time that about two-thirds of the units are available for occupancy.

8. Fees in-lieu of dedication and improvement. Depending on the circumstances, the City may prefer to develop some portion of the required park acquisition and improvements on property that is not being annexed. This would generally occur when the City plans to meet part of the “10 acres per 1,000 residents” requirement through a community-wide facility that is not located in the annexation area, or when the annexation area is not large enough to dedicate and improve a meaningful amount of park land. Whenever fees are paid in lieu of dedicating and improving park land, they will be:

   a. Restricted solely for park land acquisition and improvement.

   b. Determined, assessed, collected and accounted for in a manner consistent with state requirements for development impact fees as set forth in AB 1600.

   c. Used for park land and improvements that directly serve the annexation area, unless a finding is made that the area is already adequately served by existing neighborhood facilities. In this case, fees will be used to acquire or improve community-wide facilities.

9. Case-by-case review. The following issues will be addressed on a case-by-case basis as part of the specific plan or development review process:

   a. Amount of park land to be dedicated and improved within the annexation areas versus the amount that will be met through the payment of in-lieu fees in meeting the overall goal of 10 acres of parks per 1,000 residents.

   b. Location and type of park land to be developed in the annexation area.

   c. Value of the park land and improvements that will not be developed in the annexation, and the resulting amount of fees to be paid.

   d. Timing as to when these fees will be paid.

   e. Timing as to when park improvements will be made by the applicant.

   f. Distribution of any in-lieu fees between neighborhood versus community parks and facilities, and the need to redress any deficit in the availability of neighborhood parks in the vicinity of the annexation area.
APPENDIX D

City Council Resolution

RESOLUTION NO. 9168 (2001 Series)

A RESOLUTION OF THE COUNCIL OF THE CITY OF SAN LUIS OBISPO
APPROVING A NEGATIVE DECLARATION OF ENVIRONMENTAL IMPACT,
ADOPTING A NEW PARKS AND RECREATION ELEMENT / MASTER PLAN

WHEREAS, the City Council conducted a public hearing on April 3, 2001, and has
considered testimony of interested parties, the records of the Planning Commission hearing,
the records of the Parks and Recreation Commission hearing, and the evaluations and
recommendations of staff; and

WHEREAS, the City Council has considered the draft Negative Declaration of
Environmental Impact as prepared by the staff and reviewed by the Planning Commission.

NOW, THEREFORE, BE IT RESOLVED by the Council of the City of San Luis
Obispo as follows:

SECTION 1. Environmental Determination. The City Council finds and
determines that the project's Negative Determination adequately addresses the potential
environmental impacts of the proposed Element update, and reflects the independent
judgment of the City Council. The Council determines that the Element update will have no
significant impacts on the environment. The Council hereby adopts said Negative
Declaration.

SECTION 2. Repeal of Previous Element. The Parks and Recreation Element
adopted in 1995 is hereby repealed on the effective date of the adoption of this resolution.

SECTION 3. Adoption of New Element. The revised Parks and Recreation
Element / Master Plan consisting of the text dated April 3, 2001, on file in the City Clerk's
Office is hereby adopted.

SECTION 4. Publication and Availability. The Community Development Director
causethenewlyadoptedElementtobepublishedandprovidedtoCityofficials,concerned
citizens, and public libraries, and made available to the public at a cost not to exceed the cost
of reproduction.

SECTION 5. Effective Date. The newly adopted Element shall be effective on the
thirtieth day after passage of this resolution.

Upon motion of Council Member Mulholland, seconded by Council Member Marx,
and on the following roll call vote:

AYES: Council Members Marx, Mulholland, Schwartz, Vice Mayor Ewan,
and Mayor Settle

NOES: None

ABSENT: None

R 9168
Resolution No. 9168 (2001 Series)
Page 2 of 2

The foregoing resolution was adopted this 3rd day of April 2001.

Mayor Allen Settle

ATTEST:

Lee Price, City Clerk

APPROVED AS TO FORM:

Jeffrey G. Largenich, City Attorney
APPENDIX E

Technical Background Reports
### CITY PARKS

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<th>Soccer/Athletic Field</th>
<th>Play-ground Area</th>
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### TECHNICAL BACKGROUND REPORTS

A. Existing City Parks

B. Joint Use Sites & Non Joint Use Sites

C. City Recreation Centers and Special Facilities

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### NON JOINT USE SITES

<table>
<thead>
<tr>
<th>Site</th>
<th>Acres</th>
<th>Reg. Baseball</th>
<th>Youth Baseball/Softball Field</th>
<th>Home Arcs</th>
<th>Group BBQ</th>
<th>Picnic Areas</th>
<th>Rest Rooms</th>
<th>Soccer/Athletic Field</th>
<th>Playground Area</th>
<th>Tennis Courts</th>
<th>Track/Bike Paths</th>
<th>Outdoor Volleyball</th>
<th>Outdoor Basketball</th>
<th>Golf Course</th>
<th>Other</th>
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<tbody>
<tr>
<td>Non Joint Use Sites</td>
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### CITY RECREATION CENTERS AND SPECIAL FACILITIES

<table>
<thead>
<tr>
<th></th>
<th>Square Feet/Acre</th>
<th>Multi Use Class Rooms</th>
<th>Gymnium</th>
<th>Meeting Rooms</th>
<th>Specialty Areas</th>
<th>Restrooms</th>
<th>Locker Rooms</th>
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<tbody>
<tr>
<td>SLO Swim Center</td>
<td>43,720.0 ft²</td>
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<td>50m Pool</td>
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<tr>
<td>Jack House</td>
<td>4,200 ft²</td>
<td>Multi Use Blg.</td>
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<tr>
<td>City Recreation Center</td>
<td>14,000 ft²</td>
<td>1 Pre-School</td>
<td>3</td>
<td></td>
<td>Arts &amp; Crafts Room</td>
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<tr>
<td>Senior Citizen Center</td>
<td>5,800 ft²</td>
<td>2 Multi use</td>
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<td>Meeting</td>
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<tr>
<td>Meadow Park Center</td>
<td>3,400 ft²</td>
<td>1 Multi use</td>
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<td>Laguna Golf Course</td>
<td>27 ac</td>
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<td>Group BBQ</td>
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<tr>
<td>Laurel Lane Community Garden</td>
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